Hand held lasers, a hazard to aircraft: How do we address this?

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ABSTRACT

The availability of hand held lasers, commonly termed “laser pointers” is easy and wide spread, through commercial web sites and brick & mortar stores. The output of these hand held devices ranges from 1-5 milliWatts (mW) the legal laser pointer output limit, to 5000mW (5Watts!!!). This is thousand times the maximum limit for pointers. Sadly the abuse of these devices is also wide spread. Over the last few years over 3000 aircraft are exposed to laser hits per year. While these aircraft exposures are of no danger to the aircraft frame but they can cause pilot distractions with the potential to cause a serve accident. The presentation will discuss the problem review visual effects, the regulatory response and how educators need to be aware of the problem and can take steps to educate students in the hope of having an effect on the

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INTRODUCTION

Up in the sky, it’s a bird, it’s a plane, no, it’s a laser beam! Aircraft illumination by handheld lasers has become a worldwide problem. To such a level that in the United States the FBI offers a $10,000 reward for information that leads to a conviction of such individuals.

First a quick distinction: Laser Pointer is a hand held visible laser device that emits no more than 5 mW as a continuous wave beam. A hand held laser is any laser device that can be held by hand (portable) and whose visible output is greater than 5 mW. Today one can buy a hand held laser from the internet from 10-5000 mW that is 5 Watts in a handheld device.

The availability of hand held lasers, commonly termed “laser pointers” is easy and wide spread, through commercial web sites and brick & mortar stores. The output of these hand held devices ranges from 1-5 milliWatts (mW) the legal laser pointer output limit, to 5000mW. This is thousand times the maximum limit for pointers. Sadly the abuse of these devices is also wide spread. Over the last few years over 2000 aircraft are exposed to laser hits per year. While these aircraft exposures are of no danger to the aircraft frame but they can cause pilot distractions with the potential to cause a serve accident. Educators need to be aware of the problem and can take steps to educate students in the hope of having an effect on the problem.

The goal of this presentation is to raise the reader’s awareness of this problem and it is a problem. It is the obligation of those of us in the optics and photonics industry to speak up about this issues. If you know someone with a pointer or hand held laser educate them. The bottom line is individuals who illuminate aircraft, helicopters are not only breaking the law but putting people at risk.

Since we are talking about green light at night or low light conditions, not much light is required to illicit these effects. All of these are possible and have been reported. How many events are we talking about? During 2014, there were 3,894 laser incidents reported to the U.S. Federal Aviation Administration, 3,960 in 2013. The FAA has a free downloadable video on its web site on the issue and explains how pilots should deal with it. This includes helicopter pilots, which fly considerable lower altitudes, 1200 feet or closer to the ground. The video makes a great safety meeting presentation. It is a violation of US Federal law as well as many States with similar laws against the exposing planes or helicopters to laser radiation. What is the purpose of such acts, hard to say, maybe it is to see if they can hit the plane, simple mischief, stupidity or terrorist intent, and the answer lies with each individual.

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The danger of illuminating a cockpit is the distraction to the pilot. Consider you are traveling down the highway at a rapid speed and now a bright light hits you. While your vision is obscured you tend to stay straight and maybe slow down until you can see the road again, hoping there is not a curve ahead. Now consider you are landing or taking off, the light hits you, runway lights are blurred. Your reaction might be to divert your path, or turnover to the other pilot if you have one. Changing your flight path which not only could endanger your plane but any others in the zone. Helicopter diverting its course could hit a nearby power line or building.

The hazard from these lasers is not to the aircraft frame, but to the pilot’s distraction. The distance where these lasers present a retinal hazard seems impractical for the operator to be present. While the intensity needed to distract a pilot is extremely low (nanowatt range). The effects defined below is from laser pointers and hand held lasers. Let’s define terms:

**Glare** – Obscuration of an object in a person's field of vision due to a bright light source near the same line-of-sight (e.g., oncoming car headlights).

**Flash blindness** – A visual interference effect that persists after the source of illumination has ceased.

**Afterimage** – A reverse contrast shadow image left in the visual field after an exposure to a bright light that may persist for several minutes.

The overwhelming number of hand held laser are manufactured in Asia. Random testing of units has shown questionable quality control, outputs vastly different from indicated and failure to include IR filters for Green lasers. The most popular laser unit involved in these events are the green 532 nm laser. Which is a great deal of technology in one’s hand. Consider you are holding a frequency doubled Nd:YAG laser system: A 808 nm diode pump, Nd:YAG (or Nd:YLF) crystal, generating a 1064 nm beam going through a nonlinear crystal, yielding a bright 532 nm beam and focusing optics. Hoping an infrared filter has been put in place to block the residual 808 nm and 1064 nm beams from exiting.

A common question is can I really hit the cockpit? The answer is yes. To the user the beam may seem to end at 1200 feet from its point of origin. The beam that is visible to the user is scattered light from dust and other particles in the air. This layer of dust and aerosols sits only close the ground, and once the beam exits that layer (called a boundary layer), it continues on. The truth is the beam continues on until it hits something. For example a 5 mW laser pointer is a distraction hazard to pilots over two miles away. Some higher output ones can cause serious glare (the pilot can’t see past the light) two miles away, while the distraction hazard is 22 miles. The beam will not be consistent on target, but random flashing is commonly reported. There are uses for laser pointers, backyard astronomers use for sighting stars, instructors, pointer out items at heights but striking aircraft or individuals is not a legitimate use.

In 2013, in the United States, 74 incidents where law enforcement action was taken. 11 Prosecutions - 2 Federal, 1 State Conviction. Federal Sentences range from 1 year probation to 14 years in Federal Prison.
How about eyewear?

Why not supply pilots with laser protective eyewear? We are aware of four brands at this time (June 2013): Laser-Gard eyewear from Sperian/Honeywell, LaserShields eyewear from NoIR Laser Co., Laser Armor eyewear from Night Flight Concepts, and LaseReflect Aviator eyewear from Iridian Spectral Technologies.

Pilots should NOT rely on ordinary sunglasses or common “blue blocker” type glasses. Using sunglasses at dusk, night and dawn (when almost all laser incidents occur) could be unsafe. Blue blocker glasses have an effect on many different colors of blue and green. This may adversely affect how cockpit instruments and airport lights are perceived. While eyewear designed for pilots can be useful, they do not block out all visible laser wavelengths and pilots may feel that the chance of being illuminated are so small, they would rather not wear them. It is the same as with doctors refusing to wear laser protective eyewear in the operating room during laser procedures. Pilot’s should know what steps to take if their cockpit is illuminated. Which are turn up cockpit lights, turn on auto pilot, look away and do not rub their eyes (potential to scratch ones cornea).

Testing of hand held units

Using a moderately low-cost apparatus designed to quickly and accurately measure the properties of handheld laser devices, National Institute of Standards and Technology (NIST), United States researchers tested 122 laser pointers and found that nearly 90 percent of green pointers and about 44 percent of red pointers tested were out of compliance with federal safety regulations. The NIST test apparatus was designed so that it can be replicated easily by other institutions.

Schematic of test bed: side view (top) and top view (bottom). The handheld laser is mounted in the self-centering lens mounts. Bandpass filters are mounted in the filter wheel and can be used to isolate optical power at specific wavelengths. The adjustable iris, closed just around the output end of the laser pointer, protects the operator from exposure to potentially hazardous levels of laser light and establishes the correct working distance of the laser from the detector. The laser under test is inserted slightly past the iris to allow the iris to close around the laser body.


Institutions interested in ensuring the safe use of laser pointers within their organizations could build the test-bed described here using “off-the-shelf” parts (meeting the specifications listed above) capable of uncertainties of 10% or lower.
Measured spectral power distribution from 68 green handheld lasers ($\lambda = 532, 808, \text{and} 1064$ nm) and 54 red handheld lasers ($\lambda \approx 650$ nm). The red dashed line corresponds to the AEL for demonstration lasers, Class IIIa for the visible wavelengths ($400\text{-}710$ nm), and Class 1 for the IR wavelengths ($\lambda > 710$ nm). All data points above the red dashed line correspond to devices that were incorrectly labeled as Class 3R or Class IIIa visible devices; these devices should not be used for demonstration purposes.

Regulatory response in the United States

- **U.S. NATIONAL LAWS**
  - U.S. FDA/CDRH: 21 CFR 1040.10/11
  - U.S.: Illegal to aim laser pointer beams at aircraft or their flight path
  - U.S. FDA/CDRH recommends aircraft/vehicle caution label
  - US: FDA proposes changes to Federal Laser Performance Standard
  - US: (For reference) Radiation Control for Health and Safety Act of 1968

- **STATE AND LOCAL LAWS**
  - ARIZONA: Aiming a laser pointer at a peace officer or an occupied aircraft
  - ARKANSAS: Law enforcement; minors
  - CALIFORNIA: Laser regulations
  - FLORIDA: Law enforcement and illuminating vehicles
  - FLORIDA: City of Leesburg bans laser harassment in 1999
  - GEORGIA: Illegal to aim at police, aircraft (proposed)
  - HAWAII: Illegal for under-18-year-olds to possess laser pointers
  - ILLINOIS: All Class 3B and 4 lasers must be registered
  - ILLINOIS: Criminalize discharge into cockpits
  - ILLINOIS, statewide: General requirements
  - ILLINOIS, county of Champaign: Possession and use
  - ILLINOIS, village of Westchester: City bans possession by minors
  - INDIANA: Laser pointer laws
  - LOUISIANA, illegal to intentionally aim laser light at aircraft
  - LOUISIANA, city of Baton Rouge
  - MARYLAND, statewide: Misdemeanor to knowingly aim at aircraft
  - MARYLAND, town of Ocean City (2014): Ban on sales and possession; restriction on use
  - MARYLAND, town of Ocean City (2010): Ban and restriction on some uses, sales
  - MARYLAND, town of Ocean City (1998): Harassment prohibited
  - MICHIGAN, city of Dearborn: Unlawful to harass
MINNESOTA: Crime to aim laser into cockpit
NEW JERSEY, town of Ocean City (2011): Ban on laser pointer sales and possession
NEW JERSEY: Oct. 2013 - Governor vetos bill to ban laser pointer sales over 1 mW
NEW YORK CITY: Laser pointer regulations
NEW YORK STATE: Illegal to aim a laser at an aircraft, or its flight path
OREGON: "Unlawful directing" of a laser pointer
PUERTO RICO: Illegal to aim at aircraft or law enforcement officers
SOUTH CAROLINA: No sales to, or possession by, minors
SOUTH CAROLINA: Myrtle Beach restricts minors and misuse
SOUTH CAROLINA: Old North Myrtle Beach ordinance as of September 17 2012
SOUTH CAROLINA: New North Myrtle Beach ordinance of February 2013
TENNESSEE: Aiming a laser pointer at a law enforcement officer or similar
TEXAS: Law enforcement and aircraft illumination
UTAH: Unlawful use of a laser pointer
VIRGINIA: Interference with operation of aircraft
VIRGINIA: Illegal to aim lasers at law enforcement officers
VIRGINIA, city of Virginia Beach: Misdemeanor to aim into eyes

Regulatory response outside the US
Similar regulatory reaction to the issue of misuse of hand held lasers has occurred in many countries. Here are some examples, taken from the web site Laserpointersafety.com

EUROPEAN UNION: Call for EU-wide restrictions on laser pointers
On November 3 2010, radiation safety authorities in Finland, Iceland, Norway and Sweden asked the European Commission to “immediately begin preparing a European Directive for battery-powered lasers and establish import restrictions on such items.” The goal is to allow only Class 1 and 2 pointers; lasers above 1 mW would be restricted.

AUSTRALIA: Advisory Circular - Lasers and Aircraft
The Australian Government's Civil Aviation Safety Authority in April 2007 issued Advisory Circular AC 139-23(0), "Laser Emissions Which May Endanger the Safety of Aircraft". This "provides general information and advice on measures to protect pilots of civil aircraft from accidental laser beam strikes, on or in the vicinity of an aerodrome."

Another document, "Summary of Responses," lists the comments received during the draft period for AC 139-23(0) (e.g., before it was officially published). The comments and responses give additional insight into the document and laser hazard mitigation.

CANADA: Criminal Code provisions
Under the Criminal Code of Canada, someone who points a laser at an aircraft could be charged with a number of different sections, depending upon the circumstances. Some of these sections carry significant penalties, up to and including life imprisonment. These criminal charges could be laid in addition to the sections under the Aeronautics Act and Canadian Aviation Regulations.

NORWAY: Possession and use regulated
As of 1 Jan 2011, possession and use of laser pointers 5 milliwatts and above is restricted by the Norwegian Radiation Protection Authority.

SWEDEN: Possession and use regulated
The Swedish Radiation Protection Authority's Regulations on Lasers, updated in 2008, bans the possession or use of lasers over 5 milliwatts in public space. The relevant document is the "SSMFS 2008:14". The Swedish language document is Strålsäkerhetsmyndighetens föreskrifter om lasrar.
What can we do?

I think it is clear that illumination of aircraft is not a recommended practice, but what can we do about it? As in many practices that seem harmless but are not, education is the key, getting the word out. Speaking up when one observes inappropriate action will make all the difference. It is believed that the overwhelming number of people who engage in this activity are not trying to cause harm or injury but rather see it as a harmless activity with no consequences. It is the role of presentations like this one to inform and demonstrate that illuminating an aircraft is not harmless.
References & Resources

[1] Lasersafety.com